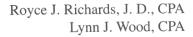
MOSQUITO ABATEMENT DISTRICT - DAVIS
BASIC FINANCIAL STATEMENTS AND
REQUIRED SUPPLEMENTARY INFORMATION
WITH INDEPENDENT AUDITOR'S REPORTS
YEAR ENDED DECEMBER 31, 2008

## MOSQUITO ABATEMENT DISTRICT - DAVIS YEAR ENDED DECEMBER 31, 2008

## TABLE OF CONTENTS

FINANCIAL SECTION:	Page
Independent Auditor's Report	1-2
Management Discussion and Analysis	3-7
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Assets	8
Statement of Activities	9
Fund Financial Statements:	
Balance Sheet Governmental Funds	10
Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Assets	11
Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds	12
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds to the Statement of Activities	13
Notes to the Financial Statements	14-27
Required Supplementary Information:	
Budgetary Comparison Schedules	
General Fund	28
Compliance Section:	
Independent Auditor's Report on State of Utah Legal Compliance	29
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	30-31





## INDEPENDENT AUDITORS' REPORT

To the Board of Trustees Mosquito Abatement District - Davis

We have audited the accompanying financial statements of the governmental activities of Mosquito Abatement District - Davis, as of and for the year ended December 31, 2008, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Mosquito Abatement District - Davis's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities of Mosquito Abatement District - Davis, as of December 31, 2008, and the respective changes in financial position and cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Board of Trustees Mosquito Abatement District - Davis

In accordance with *Government Auditing Standards*, we have also issued our report dated April 30, 2009, on our consideration of Mosquito Abatement District - Davis's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages 3 through 7 is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

WOOD Richards & Associates

Ogden, Utah April 30, 2009

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Mosquito Abatement District-Davis (MAD-D), we offer readers of the MAD-D's financial statements this narrative overview and analysis of the financial activities of the MAD-D for the fiscal year ended December 31, 2008.

## **Financial Highlights**

- The net assets of the MAD-D increased by \$341,149 over the previous year. This increase was due primarily to an increase in revenue from property taxes. The West Nile Virus activity was increasing in all surveillance methods and 2 human cases occurred in the county. The virus detection remained scattered and random for the entire summer
- As of the close of the current fiscal year, the MAD-D governmental activities reported net assets of \$3,201,016.

#### **Overview of the Financial Statements**

This discussion and analysis are intended to serve as an introduction to the MAD-D's basic financial statements. The MAD-D's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the MAD-D's finances, in a manner similar to a private-sector business

During 2004 MAD-D implemented GASB 34 which is a new accounting standard for financial reporting.

The statement of net assets presents information on all of the MAD-D's assets and liabilities, with the difference between the two reported as net assets.

The statement of activities presents information showing how the MAD-D's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The governmental activities of the MAD-D is to promote and provide safe and effective mosquito control to the taxpayers we serve.

#### **Fund Financial Statements**

A fund is a group of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The MAD-D, like other state and local government units, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluation a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The MAD-D adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

#### Notes to the Financial Statement

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the MAD-D, assets exceed liabilities by \$3,201,016 at the close of the fiscal year. The largest portion of the MAD-D's net assets reflects its unrestricted net assets of \$2,198,271. The investment in capital assets at year end was \$1,002,745; this includes land,

buildings, machinery, and equipment. The MAD-D uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. There is no outstanding long term debt. The only liabilities are for payroll taxes, accounts payable, and compensated absences.

#### MAD-D's Net Assets

	2008		2007
Cash and investments Other assets Capital assets	\$	1,829,102 403,869 1,002,745	\$ 1,554,625 364,475 963,611
Total assets	\$	3,235,716	\$ 2,882,711
Current liabilities Noncurrent liabilities	\$	24,685 10,015	\$ 17,172 5,672
Total liabilities		34,700	22,844
Net assets: Invested in capital assets Unrestricted		1,002,745 2,198,271	963,611 1,896,256
Total net assets	•	3,201,016	2,859,867
Total liabilities and net assets	\$	3,235,716	\$ 2,882,711

At the end of the current fiscal year, the MAD-D is able to report positive balances in all categories of net assets.

#### **Governmental Activities**

For the most part, increases in expenses closely paralleled inflation and growth in the demand for services.

## MAD-D's Change in Net Assets

	200	8		2007
General revenues Taxes Interest income Other revenues Gain on sale of assets	3	9,457 4,466 2,509 6,802	\$	5 1,458,961 53,577 33,330 11,925
Total general revenues		3,234	:	1,557,793
Expenses: Labor Depreciation Chemicals Airplane Loading Facility Plane spraying West Nile Surveillance Operating Costs	39 2 17	92,479 98,002 94,639 28,058 72,153 19,167		355,367 73,916 312,369 - 203,915 6,406 273,207
Total expenses	1,32	2,085		1,225,180
Change in net assets	34	41,149		332,613
Beginning net assets	2,85	9,867		2,527,254
Ending net assets	\$ 3,20	1,016	\$	2,859,867
	200	08		2007
Land Building Vehicles Machinery and equipment	8	44,225 92,869 73,159 97,895	\$	44,225 892,869 336,367 147,238
Subtotal	1,50	8,148		1,420,699
Accumulated depreciation	(50	5,403)		(457,088)
Net capital assets	\$ 1,00	2,745	\$	963,611

## Financial Analysis of the Government's Funds

As noted earlier, the MAD-D uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the MAD-D's funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the MAD-D's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At the end of the current fiscal year, the MAD-D's funds reported combined ending fund balances of \$2,218,286, an increase of \$306,358 in comparison with the prior year. The entire balance constitutes unreserved fund balance, which is available for spending at the MAD-D's discretion. Of the unreserved fund balance \$38,000 is designated for collision self insurance, \$211,000 is designated for emergency spray fund. And \$201,500 is designated for the airplane loading facility. The remaining \$1,767,786 in the general and capital project funds is undesignated.

The Lieutenant Governor approved that creation of a new entity called the Davis-Salt Lake Aerial Spray Authority. This new entity is a joint effort between the Davis MAD and Salt Lake MAD to build an airplane hanger and chemical loading facility at the Ogden Airport. The designated funds for the airplane loading facility will be transferred to Aerial Spray Authority in 2009.

## Requests for Information

This financial report is designed to provide a general overview of the MAD-D's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Mosquito Abatement District-Davis, 85 North 600 West, Kaysville, UT 84037

## MOSQUITO ABATEMENT DISTRICT - DAVIS STATEMENT OF NET ASSETS DECEMBER 31, 2008

		vernmental Activities
ASSETS		
Current Assets: Cash and investments Inventory Prepaid expenses Taxes receivable		\$ 1,829,102 90,018 11,305 302,546
Total Current Assets		2,232,971
Noncurrent Assets: Capital Assets: Land Net Depreciable Capital Assets		 44,225 958,520
Total Capital Assets, Net		1,002,745
Total Assets		 3,235,716
LIABILITIES		
Current Liabilities: Accounts Payable Noncurrent Liabilities Due Within On	ne Year	 14,685 10,000
Total Current Liabilities		 24,685
Noncurrent Liabilities:  Due In More Than One Year		 10,015
<b>Total Noncurrent Liabilities</b>		10,015
NET ASSETS Invested in Capital Assets Unrestricted		 1,002,745 2,198,271
Total Net Assets		\$ 3,201,016

#### MOSQUITÓ ABATEMENT DISTRICT - DAVIS STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2008

			S	Changes in  Net Assets	
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Functions/Programs					
Governmental Activities Mosquito Abatement Total Government	\$ 1,322,085 \$ 1,322,085	\$ - \$ -	\$ - \$ -	\$ - \$ -	\$ (1,322,085) (1,322,085)
		General Reven			4 500 457
		Property Ta Interest Ea Miscellaned Gain on Sa Total Genera	rnings ous le of Assets		1,569,457 44,466 32,509 16,802 1,663,234
		Change in No	et Assets		341,149
		Net Assets at I	Beginning of Year		2,859,867
		Net Assets at I	End of Year		\$ 3,201,016

## MOSQUITO ABATEMENT DISTRICT - DAVIS BALANCE SHEET GOVERNMENTAL FUNDS AS OF DECEMBER 31, 2008

	General		Capital Projects		Total Governmental Funds	
ASSETS						
Cash and investments	\$	1,162,670	\$	666,432	\$	1,829,102
Inventory		90,018		-		90,018
Prepaid expenses		11,305		-		11,305
Taxes receivable		302,546				302,546
TOTAL ASSETS	\$	1,566,539	\$	666,432	\$	2,232,971
LIABILITIES						
Accounts payable	\$	14,685	\$		\$	14,685
TOTAL LIABILITIES		14,685	-		-	14,685
FUND BALANCES Unreserved:						
Designated - Collision self insurance		38,000		-		38,000
Designated - Emergency spray		211,000		-		211,000
Designated - Airplane loading facility		-		201,500		201,500
Undesignated		1,302,854		464,932		1,767,786
TOTAL FUND BALANCES		1,551,854		464,932		2,218,286
TOTAL LIABILITIES AND FUND BALANCES	\$	1,566,539	\$	464,932	_\$_	2,232,971

# MOSQUITO ABATEMENT DISTRICT - DAVIS RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS DECEMBER 31, 2008

Amounts reported for governmental activities in the statement of net assets are different because:

Total fund balancestotal governmental funds		\$ 2,218,286
Capital assets used in governmental activities are not financial resources and, therefore are not		
reported in the funds.		
Land	44,225	
Buildings, net	682,596	
Vehicles, net	185,455	
Machinery and equipment, net	90,469	1,002,745
Compensated absences are not due and payable in the current period and therefore are not		
reported as fund liabilities. The balance of compensated absences at year end is:		 (20,015)
Net assets of governmental activities		\$ 3,201,016

## MOSQUITO ABATEMENT DISTRICT - DAVIS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2008

	General	Capital Projects	Total Governmental Funds	
	General	Projects		
REVENUES				
Taxes	\$ 1,569,457	\$ -	\$ 1,569,457	
Interest	29,780	14,686	44,466	
Other Revenues	32,509	-	32,509	
Total Revenues	1,631,746	14,686	1,646,432	
EXPENDITURES				
Current Operating:	000 100		200.420	
Labor	388,136	-	388,136	
Chemicals	394,639	•	394,639	
Airplane loading facility	28,058	-	28,058 172,153	
Plane spraying	172,153	-	19,167	
West nile surveillance	19,167	•	217,640	
Operating costs	217,640 140,202	•	140,202	
Capital projects	140,202		140,202	
Total Expenditures	1,359,995		1,359,995	
Excess of Revenues Over				
(Under) Expenditures	271,751	14,686	286,437	
OTHER FINANCING SOURCES (USES)				
Proceeds from Sale of Fixed Assets	19,921	-	19,921	
Transfers-In	-	189,000	189,000	
Transfers-Out	(189,000)	-	(189,000)	
Total Other Financing Sources (Uses)	(169,079)	189,000	19,921	
Net Change in Fund Balances	102,672	203,686	306,358	
Undesignated Fund Balance at Beginning of Year	1,449,182	462,746	1,911,928	
Undesignated Fund Balance at End of Year	\$ 1,551,854	\$ 666,432	\$ 2,218,286	

# MOSQUITO ABATEMENT DISTRICT - DAVIS RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2008

Net change in fund balance, total governmental funds		\$	306,358
Amounts reported for governmental activities in the statement of activities are different because:			
Governmental funds report capital outlays as expenditures. In the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period.			
Capital Outlays Depreciation Expense	140,255 (98,002)		42,253
Payment of compensated absences is an expenditure in the governmental fund financial statements. However, in the statement of activities, compensated absences are expensed as the liability is incurred. The corresponding obligation on the statement of net assets is reduced as payments are made. This is the net change to compensated absences in the current period.			(4,343)
In the statement of activities, only the gain or loss on the disposal of capital assets is reported, whereas in the governmental funds, the entire proceeds from the sale increase financial resources. The is the amount that the proceeds from the sale exceeded the gain from the sale of capital assets.			
Proceeds from sale of assets Gain from sale of assets	(19,921) 16,802	-	(3,119)
Change in net assets of governmental activities		\$	341,149

#### I. ORGANIZATION AND REPORTING ENTITY

The Mosquito Abatement District - Davis is a special taxing district operating in Davis County. The purpose of the District is to control infestation of mosquitoes in the County. No other government entity is included in this report.

In defining the government, for financial reporting purposes, management has considered all potential component units. The decision not to include any potential component unit in the reporting entity was made by applying the criteria set forth by the Governmental Accounting Standards Board (GASB).

#### II. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. General Statement

The District's financial statements are prepared in accordance with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989 (when applicable that do not conflict with or contradict GASB pronouncements). The more significant accounting policies established in GAAP and used by the District are discussed below.

#### B. Basic Financial Statements

The District's basic financial statements consist of the government-wide statements, including a statement of net assets and a statement of activities, and fund financial statements, which provide a more detailed level of financial information.

#### **Government-Wide Financial Statements**

Statement of Net Assets - The statement of net assets and the statement of activities display information about the District as a whole. These statements include the financial activities of the primary government and exclude fiduciary activities. The statement of net assets presents the financial condition of the governmental activities of the District at year end.

Statement of Activities - The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the District's governmental activities of the District. Direct expenses are those that are specifically associated with a service, program, or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is

## II. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### B. Basic Financial Statements (continued)

required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental program is self-financing or draws from the general revenues of the District.

#### **Fund Financial Statements**

During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. The focus of governmental fund financial statements is on major funds. Each major fund is presented in a separate column.

#### C. Fund Accounting

The District uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts.

There are three categories of funds: governmental, proprietary, and fiduciary. The following fund types are used by the District:

#### **Governmental Funds:**

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the District:

#### General Fund

The General Fund is the general operating fund of the District. It is used to account for all financial resources that are not specifically accounted for in another fund.

#### Capital Projects Fund

The Capital Projects Fund accounts for the acquisition of fixed assets or construction of major capital projects not being financed by proprietary or nonexpendable trust funds

#### II. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## C. Fund Accounting (continued)

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes and other charges between the government's various departments. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

#### D. Measurement Focus/Basis of Accounting

Measurement focus refers to what is being measured; basis of accounting refers to the point at which revenues or expenditures/expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made regardless of the measurement focus applied.

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets and liabilities (whether current or non-current) are included on the statement of net assets and the operating statements present increases (revenues) and decreases (expenses) in net total assets. Under the accrual basis of accounting, revenues are recognized when earned. Expenses are recognized at the time a liability is incurred.

Fund financial statements are reported using the current financial resources measurement focus and are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting revenues are recognized when susceptible to accrual (i.e., when they are "measurable and available").

"Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period. The government considers all revenues available if they are collected within 60 days after year end. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on long-term debt which is recognized when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with expendable available financial resources.

Property taxes and interest are susceptible to accrual. Other receipts become measurable and available when cash is received by the government and are recognized as revenue at that time.

### II. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

## D. Measurement Focus/Basis of Accounting (continued)

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria are met. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met.

#### E. Assets, Liabilities and Equity

#### 1. Deposits and Investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

## 2. Interfund Receivables and Payables

During the course of operations, transactions occur between individual funds that may result in amounts owed between funds. Those related to goods and services type transactions are classified as "due to and from other funds." Short-term interfund loans are reported as "interfund receivables and payables." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables, payables, and transfers between funds within governmental activities are eliminated in the government-wide statements.

#### 3. Receivables and Payables

In the government-wide statements, receivables consist of all revenues earned at year end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable.

#### 4. Inventories and Prepaid Items

The Inventories are valued at cost using the first-in/first-out (FIFO) method. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. Both inventories and prepaid expenses are accounted for with the consumption method.

#### II. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### E. Assets, Liabilities and Equity (continued)

#### 5. Capital Assets

Capital assets which include property, plant, and equipment are reported in the government-wide financial statements. All capital assets are valued at historical cost or estimated historical cost if actual historical is not available. Donated assets are valued at their fair market value on the date donated. Repairs and maintenance are recorded as expenses. Renewals and betterments are capitalized. Interest has not been capitalized during the construction period on property, plant and equipment.

Assets capitalized, not including infrastructure assets, have an original cost of \$5,000 or more and over three years of useful life. Depreciation has been calculated on each class of depreciable property using the straight-line method. Estimated useful lives are as follows:

<u>Assets</u>	<u>Years</u>
Buildings	50
Vehicles	7
Operating Equipment	3-10
Office Equipment	7-10

#### Fund Financial Statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

#### 6. Compensated Absences

It is the government's policy to permit employees to accumulate earned, but unused vacation and sick pay benefits. One-third of unpaid accumulated sick leave may be converted to either cash or health insurance after retirement on a dollar-for-dollar basis. All vacation pay is accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

## II. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### E. Assets, Liabilities and Equity (continued)

#### 7. Equity Classifications

Government-wide Statements

Equity is classified as net assets and displayed in three components:

- a. Invested in capital assets Consists of capital assets, net of accumulated depreciation and reduced by any outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net assets Consists of net assets with constraints in place on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net assets All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

It is the District's policy to first apply restricted resources before applying unrestricted resources when an expense is incurred for purposes by which both restricted and unrestricted net assets are available. The District only uses the restricted net assets for their specified purposes, if applicable.

#### Fund Statements

Governmental fund equity is classified as fund balance. Fund balance is further classified as reserved and unreserved, with unreserved further split between designated and undesignated. Designations of fund balance represent tentative management plans that are subject to change.

#### 8. Interfund Transactions

Interfund services provided and used are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the

#### II. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### E. Assets, Liabilities and Equity (continued)

#### 8. Interfund Transactions (continued)

reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

All other interfund transactions, and reimbursement, are reported as operating transfers. Nonrecurring or non-routine permanent transfers of equity are reported as residual equity transfers.

#### 9. Property Tax

Property taxes are attached as an enforceable lien on property as of January 1. The County collects these taxes and gives the District their proportionate share of the taxes collected.

Taxes are due and payable on November 1 and delinquent after twelve o'clock noon on November 30 of each year.

The combined tax rate to finance the district for the year ended December 31, 2008, was .0088% of tax valuation.

#### 10. Contracts

The District had entered into a contract with a spraying contractor to spray mosquitoes in the District's area. The contract was one year in duration and was terminated by the District in November of 2008.

### III. DETAILED NOTES ON TRANSACTION CLASSES/ACCOUNTS

## A. Deposits and Investments

The District's cash and investments include amounts in demand deposits. This cash is displayed in the account titled "Cash and investments." Investments are stated at cost or amortized cost, which approximates fair value. Deposits are not collateralized nor are they required to be by State statute. The District's investments are displayed on the balance sheet in the same caption as deposits.

The District follows the requirements of the Utah Money Management Act (*Utah Code*, Section 51, Chapter 7) in handling its depository and investment transactions. This Act requires the depositing of District funds in a "qualified depository". The Act defines a "qualified depository" as any financial institution whose deposits are insured by an agency of the Federal government and which has been certified by the State

#### III. DETAILED NOTES ON TRANSACTION CLASSES/ACCOUNTS (continued)

#### A. Deposits and Investments (continued)

Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

#### Deposits

Custodial credit risk – Custodial credit risk is the risk that, in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a formal deposit policy for custodial credit risk. As of December 31, 2008, all \$5,864 of the District's bank deposits were insured, but uncollateralized.

#### Investments

The Money Management Act defines the types of securities authorized as appropriate investments for the District and the conditions for making investment transactions. Investment transactions may be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities.

Statutes authorize the District to invest in negotiable or nonnegotiable deposits of qualified depositories and permitted negotiable depositories; repurchase and reverse repurchase agreements; commercial paper that is classified as "first tier" by two nationally recognized statistical rating organizations, one of which must be Moody's Investors Services or Standard & Poor's; bankers' acceptances; obligations of the United States Treasury including bills, notes, and bonds; bonds, notes and other evidence of indebtedness of political subdivision of the State; fixed rate corporate obligations and variable rate securities rated "A" or higher, or the equivalent of "A" or higher, by two nationally recognized statistical rating organizations; shares or certificates in a money market mutual fund as defined in the Act; and the Utah State Public Treasurer's Investment Fund (PTIF).

The PTIF is not registered with the SEC as an investment company. The PTIF is authorized and regulated by the Money Management Act, Section 51-7, *Utah Code Annotated*, 1953, as amended. The Act established the Money Management Council which oversees the activities of the State Treasurer and the PTIF and details the types of authorized investments. Deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah, and participants share proportionally in any realized gains or losses on investments.

The PTIF operates and reports to participants on an amortized cost basis. The income, gains and losses – net of administration fees, of the PTIF are allocated based upon the participant's average daily balance. The fair value of the PTIF Investment pool is approximately equal to the value of the pool shares.

### III. DETAILED NOTES ON TRANSACTION CLASSES/ACCOUNTS (continued)

#### A. Deposits and Investments (continued)

As of December 31, 2008, the District had the following investments and maturities:

		Investment Maturities (in Years)				
Investment Type	Fair Value	Less than	1-5	6-10	More than	Quality Ratings
PTIF Investments	1,824,713	1,824,713	-			not rated
	1,824,713	1,824,713		<u> </u>		

Interest rate risk – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District manages its exposure to declines in fair value by investing mainly in the Utah Public Treasurers Investment Fund and by adhering to the Money Management Act. The Act requires that the remaining term to maturity of investments may not exceed the period of availability of the funds to be invested. Maturities of the District's investments are noted in the previous table.

Credit risk – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The District's policy for reducing its exposure to credit risk is to comply with the State's Money Management Act as previously discussed.

Concentration of credit risk — Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The District's policy for reducing this risk of loss is to comply with the Rules of the Money Management Council. Rule 17 of the Money Management Council limits investments in a single issuer of commercial paper and corporate obligations to 5-10% depending upon the total dollar held in the portfolio. The District's investment in the Utah Public Treasurer's Investment Fund has no concentration of credit risk.

Custodial credit risk (investments) – For an investment, this is the risk that, in the event of the failure of the counterparty, the District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The District does not have a formal policy for custodial credit risk. The District's investment in the Utah Public Treasurer's Investment Fund has no custodial credit risk.

Components of cash and investments at December 31, 2008, are as follows:

Reconciliation of deposits and investments

Deposits	\$ 4,389
Investments	1,824,713
Cash and cash equivalents	\$1,829,102

## III. DETAILED NOTES ON TRANSACTION CLASSES/ACCOUNTS (continued)

#### B. Receivables

Receivables at year end for the District consist entirely of property tax receivables in the General Fund. The balance at year end was \$302,546 and the allowance for uncollectibles had a balance of \$0.

## C. Capital Assets

A summary of changes in capital assets follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets, not being depreciated Land	\$ 44,225	\$ -	\$ -	\$ 44,225
Total capital assets, not being depreciated	44,225			44,225
Capital assets, being depreciated Buildings Vehicles Machinery and equipment	892,869 336,367 147,238	- 78,252 61,980	- (41,460) (11,323)	892,869 373,159 197,895
Total capital assets, being depreciated	1,376,474	140,232	(52,783)	1,463,923
Accumulated Depreciation for: Buildings Vehicles Machinery and equipment Total accumulated depreciation	(192,415) (170,123) (94,550) (457,088)	(17,858) (56,080) (24,041) (97,979)	- 38,499 11,165 49,664	(210,273) (187,704) (107,426) (505,403)
Total capital assets, being depreciated, net	919,386	42,253	(3,119)	958,520
Governmental-type activities capital assets, net	\$ 963,611	\$ 42,253	\$ (3,119)	\$1,002,745

#### III. DETAILED NOTES ON TRANSACTION CLASSES/ACCOUNTS (continued)

#### D. Compensated Absences

Compensated absences had a balance of \$20,015 as of December 31, 2008. The estimated current-portion of compensated absences, based on historical trends is \$10,000.

#### E. Designated Fund Balance

Designations of equity are used to show the amounts within unreserved equity which are intended to be used for specific purposes, but are not legally restricted. Designated equity is intended for the following purposes.

Fund	Purpose
General Fund General Fund	Collision Self Insurance Emergency Spray Fund
Capital Project Fund	Airplane Loading Facility

#### F. Interfund Transfers

In the fund financial statements interfund transfers totaled \$189,000 from the general fund to the capital projects fund. The purpose of this transfer was to accumulate funds in the capital projects fund in order to acquire and construct assets in the future, which are designated by the District.

The following summarizes interfund transfers made:

	 Transfers In			
	Capital Projects Fund		Total	
Transfers Out				
General Fund	\$	189,000	\$	189,000
	\$	189,000	\$	189,000

### IV. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgets and Budgetary Accounting

The District follows these procedures in establishing the budgetary data reflected in the financial statements.

- 1. The budget officer prepares and files a tentative budget which is to be presented to the governing body by November 1.
- 2. Tentative budgets are public record available for inspection for at least ten days prior to adoption.
- 3. Published notices are sent seven days prior to a public hearing on adoption of the budget.
- 4. Public hearings are held on the tentative budgets.
- 5. Final adjustments to the tentative budgets are made by the governing body after the public hearing.
- 6. By December 15, the budget is adopted by resolution of the governing body and filed with the State Auditor.

Budgets may be increased by resolution of the board at any time during the year. A public hearing must be held regarding any proposed increase in funds appropriations.

Budget amendments are required only when excess expenditures occur at the departmental level. Utah state law allows for any undesignated fund balance in excess of 5% of total revenues of the general fund to be utilized for budget purposes. The law also allows for the accumulation of a fund balance in the general fund in an amount equal to one years property tax.

All unused budget appropriations lapse at year end. The budget amounts shown in the financial statements are the final authorized amounts as revised during the year.

The accounting methods and policies used for budgetary purposes are the same as the methods and policies used in the fund financial statements. Therefore, no reconciliation is needed as the results are identical.

#### V. OTHER INFORMATION

## A. Employer Contributing to a cost Sharing Multiple Employer Defined Benefit Pension Plan

<u>Plan Description</u> - The Mosquito Abatement District - Davis contributes to the Local Governmental Noncontributory Retirement system, a cost-sharing multiple-employer defined benefit pension plan administered by the Utah Retirement Systems. Utah retirement Systems provide refunds, retirement benefits, annual cost of living adjustments and death benefits to plan members and beneficiaries in accordance with retirement statutes.

The Systems are established and governed by the respective section of Chapter 49 of the Utah Code Annotated 1953 as amended. The Utah State Retirement Office Act in Chapter 49 provides for the administration of the Utah Retirement Systems and Plans under the direction of the Utah State Retirement Board whose members are appointed by the Governor. The Systems issue a publicly available financial report that includes financial statements and required supplementary information for the Local Governmental Noncontributory Retirement System. A copy of the report may be obtained by writing to the Utah Retirement Systems, 540 East 200 South, Salt Lake City, UT 84102 or by calling 1-800-365-8772.

Funding Policy - Plan members in the Local Governmental Noncontributory Retirement System are required to contribute to the System. The Mosquito Abatement District - Davis was required to contribute 11.62% of their annual covered salary to the Noncontributory System from January to December of 2008. The contribution rates are the actuarially determined rates. The contribution requirements of the System is authorized by statute and specified by the Board.

The Mosquito Abatement District - Davis's contributions to the Local Governmental Noncontributory Retirement System for December 31, 2008, 2007, and 2006 were \$15,604, \$17,328, and \$16,965 respectively. The contributions were equal to the required contributions for each year.

The District also makes 401-k contributions to the State Retirement System. The amounts of these contributions were \$12,055 for employees and \$8,586 for the District.

#### V. OTHER INFORMATION

#### B. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters for which the District caries commercial insurance. The District has established a risk management program for workers' compensation. Premiums are paid out of the general fund.

Liabilities of the District are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. The result of the process to estimate the claims liability is not an exact amount as it depends on many complex factors, such as inflation, changes in legal doctrines, and damage awards. Accordingly, claims are reevaluated periodically to consider the effects of inflation, recent claim settlement trends (including frequency and amount of pay-outs), and other economic and social factors. An estimate of claims liability also may include amounts for incremental claim adjustment expenses related to specific claims and other claim adjustment expenses regardless of whether allocated to specific claims.

Settlements have not exceeded coverages for each of the past three years. As of December 31, 2008, no liabilities were incurred due to such contingencies as discussed above.

REC	QUIRED SU	JPPLEMEI	NTARY I	NFORMA	NOITA
				,	

## MOSQUITO ABATEMENT DISTRICT - DAVIS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND YEAR ENDED DECEMBER 31, 2008

	Budgeted Amounts Original Final		Actual	Variance with Final Budget Favorable (Unfavorable)	
Revenues:					
Taxes:	\$ 1,458,000	\$ 1,458,000	\$ 1,569,457	\$ 111,457	
Property Taxes Interest	25,000	\$ 1,458,000 25,000	29,780	4,780	
Other	29,000	29,000	32,509	3,509	
Total Revenues	1,512,000	1,512,000	1,631,746	119,746	
Expenditures:					
Current:					
Labor	515,000	515,000	388,136	126,864	
Chemicals	325,000	325,000	394,639	(69,639)	
Airplane loading facility	100,000	100,000	28,058	71,942	
Plane spraying	200,000	200,000	172,153	27,847	
West Nile Surveillance	20,000	20,000	19,167	833	
Operating costs	394,000	394,000	357,842	36,158	
Total Expenditures	1,554,000	1,554,000	1,359,995	194,005	
Other financing sources (uses):					
Operating transfers in (out)	-	-	(189,000)	(189,000)	
Unappropriated fund balance	28,000	28,000	•	(28,000)	
Proceeds from sale of assets	14,000	14,000	19,921	5,921	
Total other financing					
sources (uses)	42,000	42,000	(169,079)	(211,079)	
Excess (Deficiency) of Revenues over Expenditures	<u> </u>		102,672	102,672	
Fund Balance - January 1	1,449,182	1,449,182	1,449,182		
Fund Balance - December 31	\$ 1,449,182	\$ 1,449,182	\$ 1,551,854	\$ 102,672	

**COMPLIANCE SECTION** 



Royce J. Richards, J. D., CPA Lynn J. Wood, CPA

## INDEPENDENT AUDITOR'S REPORT STATE OF UTAH LEGAL COMPLIANCE

To the Board of Trustees Mosquito Abatement District - Davis

We have audited the accompanying financial statements of the governmental activities of Mosquito Abatement District - Davis, for the year ended December 31, 2008 and have issued our report thereon dated April 30, 2009. Our audit included testwork on the District's compliance with the following general compliance requirements identified in the State of Utah Legal Compliance Audit Guide:

Public Debt

Truth in Taxation & Property Tax Limitations

Cash Management

**Purchasing Requirements** 

Budgetary Compliance

Other General Compliance Issues

General Compliance Special Districts

The District did not receive any major or non-major State grants during the year ended December 31, 2008.

The management of Mosquito Abatement District - Davis is responsible for the District's compliance with all compliance requirements identified above. Our responsibility is to express an opinion on compliance with those requirements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether material noncompliance with the requirements referred to above occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements. We believe that our audit provides a reasonable basis for our opinion.

The results of our audit procedures disclosed no instances of noncompliance with requirements referred to above.

In our opinion, Mosquito Abatement District - Davis, complied, in all material respects, with the general compliance requirements identified above for the year ended December 31, 2008.

NOOD Richards & Associates
April 30, 2009



Royce J. Richards, J. D., CPA Lynn J. Wood, CPA

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Trustees Mosquito Abatement District - Davis

We have audited the financial statements of the governmental activities of Mosquito Abatement District - Davis as of and for the year ended December 31, 2008, which collectively comprise Mosquito Abatement District - Davis's financial statements and have issued our report thereon dated April 30, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

## Internal Control Over Financial Reporting

In planning and performing our audit, we considered Mosquito Abatement District - Davis's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Mosquito Abatement District - Davis's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Mosquito Abatement District - Davis's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Mosquito Abatement District - Davis's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of Mosquito Abatement District - Davis's financial statements that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Mosquito Abatement District - Davis's internal control.

April 30, 2009 Page 2

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

WOOD Richards & Associates

As part of obtaining reasonable assurance about whether Mosquito Abatement District - Davis's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management and the Board of Trustees and is not intended to be and should not be used by anyone other than these specified parties.

Ogden, UT

April 30, 2009